## City of Grafton, West Virginia Policemen's Pension and Relief Fund

Actuarial Valuation Report for the Year Beginning July 1, 2017





September 18, 2018

Mr. Larry Richman Finance Director 1 West Main Street Grafton, WV 26354 Chief Robert W. Beltner Pension Board Secretary

City of Grafton Policemen's Pension and Relief Fund

Subject: City of Grafton Policemen's Pension and Relief Fund

**Actuarial Valuation Report for the Year Beginning July 1, 2017** 

Dear Mr. Richman and Chief Beltner:

Upon the request of the Municipal Pensions Oversight Board, we have performed an actuarial valuation as of July 1, 2017, for the City of Grafton, West Virginia Policemen's Pension and Relief Fund ("Fund" or "Plan"). This actuarial valuation has been performed in accordance with the West Virginia Code Chapter 8, Article 22, Sections 16 through 28, inclusive.

In accordance with West Virginia Code §8-22-20, this actuarial valuation report provides information on:

- The sponsor's funding requirements for the fiscal year ending June 30, 2019;
- The Fund's eligibility to receive an allocation of the premium tax for the fiscal year ending June 30, 2019; and
- The Fund's eligibility to provide supplemental benefits for the plan year beginning July 1, 2019.

West Virginia Code §8-22-20(c)(4) requires (1) a review of the actuarial assumptions and methods at least once every five years and (2) that the Actuary shall provide a report to the oversight board with recommendations on any changes to the actuarial process. Consequently, an experience review was performed for the period July 1, 2009, through June 30, 2014. The assumptions and methods were recommended by the actuary, in the report 2016 Experience Review for the Years July 1, 2009, to July 1, 2014, approved by the Municipal Pensions Oversight Board, and became effective for the actuarial valuation as of July 1, 2015.

This report is based on the sponsor's election to finance benefit obligations using the Optional funding policy as defined in West Virginia Code §8-22-20 (e)(1).

This valuation is based upon:

**Plan Member Data** – Data for active members and persons receiving benefits from the Fund as of June 30, 2017, was provided by the Fund's staff. We have tested this data for reasonableness.

Mr. Larry M. Richman and Chief Robert W. Beltner City of Grafton Policemen's Pension and Relief Fund Page 2

**Asset Values** – A reconciliation of market value of assets during the plan year ended June 30, 2017, and assets held as of June 30, 2017, by investment category, was provided by the Fund.

**Plan Provisions** – A summary of the key plan provisions valued are set forth in Section VI of the report: Summary of Principal Plan Provisions.

**Actuarial Methods** – Fund liabilities were measured using the Entry-Age Normal Actuarial Cost Method. The actuarial valuation was based on the market value of assets. The actuarial methods used in the actuarial valuation are set forth in Section V of the report: Actuarial Assumptions and Methods.

**Actuarial Assumptions** – The actuarial assumptions used include a discount rate of 5.50%. The assumptions used in the actuarial valuation are set forth in Section V of the report: Actuarial Assumptions and Methods.

The actuarial valuation results disclosed in this report are based on the data and actuarial assumptions and methods described above, and upon the provisions of the Plan as of the actuarial valuation date. Based on these items, we certify these results to be true and correct.

To the best of our knowledge, this actuarial statement is complete and accurate, and has been prepared in accordance with generally accepted actuarial principles and practices.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law.

This report should not be relied on for any purpose other than the purpose stated.

The signing actuaries are independent of the plan sponsor.

Alex Rivera and Lance J. Weiss are Members of the American Academy of Actuaries (MAAA) and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Sincerely,

Alex Rivera, FSA, EA, MAAA, FCA

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**Senior Consultant** 

Lance Weiss, EA, MAAA, FCA

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Senior Consultant



### **Contents**

Section	Pages	Items
		T
		Transmittal Letter
1		Actuarial Valuation Results as of July 1, 2017
	1-5	Executive Summary of Valuation Results as of July 1, 2017
	6	Schedule A: Summary of Key Valuation Results
	7	Schedule B: (Gain)/Loss Analysis
II		Actuarial Projections
	1-5	Optional Funding Policy Projections
III		Actuarially Determined Contribution for GASB 67/68 Reporting
	1	Schedule C: Funding Progress and Employer Contributions
IV		Actuarial Valuation Data as of July 1, 2017
	1	Schedule D: Reconciliation of Assets
	2	Schedule E: Assets Held by Category
	3	Schedule F: Summary of Participant Activity
	4	Schedule G: Distribution of Actives
	5	Schedule H: Participants Summary
V	1-5	Actuarial Assumptions and Methods
VI	1-2	Summary of Principal Plan Provisions





ACTUARIAL VALUATION RESULTS AS OF JULY 1, 2017

## Actuarial Valuation Results as of July 1, 2017 Executive Summary

Upon the request of the Municipal Pensions Oversight Board, we have performed an actuarial valuation as of July 1, 2017, for the City of Grafton, West Virginia Policemen's Pension and Relief Fund ("Fund" or "Plan").

In accordance with West Virginia Code §8-22-20, this actuarial valuation report provides information on:

- The sponsor's funding requirements for the fiscal year ending June 30, 2019;
- The Fund's eligibility to receive an allocation of the premium tax for the fiscal year ending June 30, 2019; and
- The Fund's eligibility to provide supplemental benefits for the plan year beginning July 1, 2019.

This report is based on the sponsor's election to finance benefit obligations using the Optional funding policy as defined in West Virginia Code §8-22-20 (e)(1). The sponsor changed the funding policy used to determine contributions from the Standard funding policy to the Optional funding policy, effective March 6, 2012.

The key features of the Optional funding policy, effective for plan years beginning after January 1, 2010, for plans previously financing benefits with the Standard funding policy, are summarized below;

- The current local Plan is closed to new employees
- New employees are covered in the multiple employer statewide plan *Municipal Police Officers* and *Firefighters Retirement System*
- Benefits and expenses in the closed local Plan are financed by contributions made from the following sources:
  - Employee contributions of 7.0% of pay for members hired before January 1, 2010, increased by up to 2.5% of pay if elected by the Board of trustees of the Plan. Employees hired after January 1, 2010, contribute 9.5% of pay;
  - o The premium tax allocation assigned to the Fund for the plan year; and
  - Employer contributions equal to the normal cost, net of employee contributions, plus a 40-year closed period amortization from July 1, 1991 (14 Years remaining as of July 1, 2017) on a level dollar basis, of the unfunded actuarial accrued liability net of premium tax allocation applicable to the plan year.



### Actuarial Valuation Results as of July 1, 2017 Executive Summary (Continued)

The following table provides the Plan's funded status:

Funded Status as of:	July 1, 2017
Assets	\$1,510,545
Actuarial Accrued Liability	\$2,192,953
Unfunded Actuarial Accrued Liability	\$682,408
Funded Ratio	68.88%

The following table provides the estimated employer contributions for the fiscal year ending June 30, 2018, under the Optional funding policy, which was developed using the results of the actuarial valuation as of July 1, 2016:

Employer Contributions for FYE:	June 30, 2018
Estimated Payroll for PYE 06/30/2017	\$144,260
Employer Normal Cost for PYE 06/30/2017	\$50,552
Employer Normal Cost Rate for PYE 06/30/2017	35.0%
Amortization of Unfunded Actuarial Liability for PYE 06/30/2017	\$76,613
State Insurance Premium Tax Allocation for FYE 06/30/2018	\$61,773
Employer Contribution for FYE 06/30/2018 <sup>a</sup>	\$65,392

The following table provides the estimated employer contributions for the fiscal year ending June 30, 2019, under the Optional funding policy, which was developed using the results of the actuarial valuation as of July 1, 2017:

Estimated Employer Contributions for FYE:	June 30, 2019
Estimated Payroll for PYE 06/30/2018	\$139,689
Employer Normal Cost for PYE 06/30/2018	\$50,341
Employer Normal Cost Rate for PYE 06/30/2018	36.0%
Amortization of Unfunded Actuarial Liability for PYE 06/30/2018	\$69,281
State Insurance Premium Tax Allocation for FYE 06/30/2019	\$69,352
Estimated Employer Contribution for FYE 06/30/2019 <sup>a</sup>	\$50,341

<sup>&</sup>lt;sup>a</sup> The Employer Contribution cannot be less than the Employer Normal Cost.



### Actuarial Valuation Results as of July 1, 2017 Executive Summary (Continued)

The actual minimum employer contribution for fiscal year ending June 30, 2019, will be based on the actual payroll for the plan year end June 30, 2018.

#### **Commentary on Premium Tax Allocation**

Under §8-22-19 of the West Virginia Code, the plan sponsor is required to deposit the statutory contribution on a monthly basis at a rate of one-twelfth of the annual requirement, in order to receive the premium tax allocation from the Municipal Pensions Security Fund. Revenues which are specifically collected for the Fund, including employee payroll contributions, must be deposited within five days of receipt.

Based upon discussions with the Municipal Pensions Oversight Board (MPOB), we understand the annual premium tax allocation is determined by September 1<sup>st</sup> each year. Municipalities can begin invoicing the MPOB for their share of the premium tax allocation after receiving their state provided actuarial study and after the municipality has made employer contributions to the local Plan. Each municipal treasurer shall use the invoice template provided by the MPOB to begin drawing down the state allocation for the municipal pension plan. This July 1, 2017, Actuarial Report from GRS is to be used by municipal pension plans to draw down the September 1, 2018 State Premium Tax Allocation which is allocated in Fiscal Year 2019. The actuarial valuation and projection results assume the sponsor will make the statutory contributions on a monthly basis in accordance with statutes, and will be eligible to receive the premium tax allocation.

### **Commentary on Solvency Projections and Supplemental Benefits**

Under § 8-22-26a of the West Virginia Code, all retirees, surviving spouses and disabled pensioners are eligible for Supplemental Benefits that include automatic cost-of-living benefits commencing on the first day of July following two years of retirement. The benefit equals the percentage increase in the Consumer Price Index, limited to 4.0 percent (2.0 percent for certain disabled pensioners), multiplied by the sum of the allowable amount (first \$15,000 of initial benefits paid) and the accumulated supplemental pensions paid in prior years.

The Court of Appeals decision requires that Supplemental Benefits be provided on "the allowable amount of the first \$15,000 of the total annual pension paid in addition to the accumulated supplemental pension from the previous years." The decision implies that compound cost-of-living increases should be applied to both the allowable amount of \$15,000 and the accumulated supplemental pension amounts for prior years. Additional Supplemental Benefits are payable only if the Plan satisfies the minimum standard for actuarial soundness as defined in West Virginia Code § 8-22-20. This minimum standard requires that the fund remain "solvent" over the next 15-year projection period. Based on discussions with the West Virginia Municipal Pensions Oversight Board, and our understanding of the administrative practices of other local police and fire pension funds in West Virginia, the "solvency" requirement generally means that the fund's market value of assets is projected to be greater than zero for all plan years prior to the end of the 15-year projection period. The projection is based on the most recent actuarial valuation and assumes the plan sponsor will make contributions according to the funding policy elected by the sponsor as defined by West Virginia Code, including any additional amounts needed to satisfy the 15-year solvency



## Actuarial Valuation Results as of July 1, 2017 Executive Summary (Continued)

test on a closed group projection basis. <u>Although the 15-year solvency test may satisfy the minimum standard for actuarial soundness under the statutes, it is not necessarily consistent with generally accepted actuarial principles.</u>

The City of Grafton has elected to fund benefits using the Optional funding policy of financing as defined in West Virginia Code §8-22-20 (e)(1). Under this funding methodology, the fund's market value of assets is projected to be greater than zero for all plan years prior to the end of the 15-year projection period. Accordingly, this contribution methodology satisfies the minimum standard for actuarial soundness.

The Supplemental benefits for plan year beginning July 1, 2019, will be based on the Consumer Price Index for calendar year 2018, and the projected results of the July 1, 2017, actuarial valuation.

#### **Additional Remarks on the Actuarial Valuation Results**

Following are additional remarks on the actuarial valuation results as of July 1, 2017:

- The assumptions and methods were recommended by the actuary, in the report 2016 Experience Review for the Years July 1, 2009, to July 1, 2014, and approved by the Municipal Pensions Oversight Board and became effective beginning with the actuarial valuation as of July 1, 2015. The key assumptions are fully disclosed in Section V of the report.
- The interest rate used to discount liabilities remained the same for the July 1, 2016 and July 1, 2017 actuarial valuations.
  - o The interest rate assumption was developed by reviewing the Plan's current funded ratio, the 15-year projected funded ratio, the ratio of assets to benefits, the percentage of assets allocated to equities and the funding policy selected. The details of the methodology used to select the discount rate are presented in Section V of the report. As of July 1, 2017, the Plan's funded ratio of 74% (using a testing interest rate of 6.00% for all plans using the Optional funding policy), ratio of assets to benefits of 14.61, equity allocation of 38%, and 15-year projected funded ratio of 100%, resulted in a discount rate assumption of 5.50%.
- The Fund experienced an approximate annualized return of 3.96% on the market value of assets during the plan year ended June 30, 2017, which compares to the expected annualized return of 5.50%. The difference in actual versus expected return produced an asset (gain)/loss of \$21,828.
- An actuarial valuation is based on the expectation of certain events such as salary increases, retirement, disability, mortality, termination and cost of living increases. Demographic or liability experience (gains)/losses are generated when the actual occurrence of such events differs from the expectation. During the plan year ending June 30, 2017, the fund experienced a net liability (gain)/loss of (\$70,608) due to these events.



### Actuarial Valuation Results as of July 1, 2017 Executive Summary (Continued)

### **Optional Funding**

Following are additional remarks on the actuarial valuation projections under the current funding policy:

- Employer contributions to the closed local plan are expected to decrease each year from \$50,341 for the fiscal year end June 30, 2019 to \$24,891 for the fiscal year ending June 30, 2029.
- The funded ratio is projected to increase from 69% in 2017 to 100% in 2029. The Optional funding policy is consistent with generally accepted actuarial principles.

This actuarial valuation assumes that the City will be able to make future contributions on a timely basis. The ability of the plan to reach 100% funding by 2029 is heavily dependent on the City contributing the minimum employer contribution calculated under the Optional funding policy each and every year until 2029. We did not perform an analysis of the ability of the City to make future contributions. Such an analysis is not within the scope of our assignment or within our analytical skill set. Failure to receive City contributions on a timely basis could jeopardize the sustainability of the Fund.

Under the Optional funding policy, the following experience could cause City contributions to change during the year:

- If the actual return on assets is *less* than the assumed return of 5.50%, then contributions will generally *increase*. Conversely, if the actual return is *greater* than the assumed return, contributions will generally *decrease*.
- If salaries *increase* by more than assumed, contributions could *increase*. If salaries *decrease* by more than assumed, contributions could *decrease*.
- If active members retire *sooner* than expected, contributions will generally *increase*. If active members retire *later* than expected, contributions will generally *decrease*.
- If active members become disabled during the year, contributions could increase.
- If retired members die *later* than expected, contributions will increase. If retired members die *sooner* than expected, contributions will decrease.
- If the general inflation is *greater* than assumed, supplemental benefits will be greater than assumed and contributions will *increase*. Conversely, if general inflation is *lower* than assumed, contributions will *decrease*.

At least once every five years, GRS performs an experience review analysis and updates the actuarial valuation assumptions. For example, if salary increases were consistently lower than assumed during the experience period, then the salary increase rate would likely be lowered. Or if more members retired than assumed, then the retirement rates would likely be increased. Any change in actuarial assumption will also impact the City's funded ratio. The objective of a change in assumptions is to reduce the level of experience gains and losses in future actuarial valuations.



# Actuarial Valuation Results as of July 1, 2017 Schedule A: Summary of Key Valuation Results

Valuation Date		July 1, 2016		July 1, 2017
Valuation Interest Rate		5.50%		5.50%
Cost-of-Living Adjustment		2.75%		2.75%
Wage Inflation		3.75%		3.75%
Expected Payroll		\$144,260		\$139,689
Average Pay		\$48,087		\$46,563
Expected Benefit Payments		\$102,763		\$103,358
1. Actuarial Accrued Liability	<u>No.</u>		<u>No.</u>	
(a) Actives	3	\$903,849	3	\$953,294
(b) Retirees	1	\$275,025	1	\$269,484
(c) Survivors	3	\$331,690	3	\$325,562
(d) Disabled Members	2	\$654,475	2	\$644,613
(e) Deferred Vested Members	0	\$0	0	\$0
(f) Total	9	\$2,165,039	9	\$2,192,953
2. Present Value of Future Normal Costs		\$551,107		\$489,713
3. Present Value of Benefits (1(f) + 2)		\$2,716,146		\$2,682,666
4. Market Value of Assets		\$1,375,162		\$1,510,545
5. Unfunded Actuarial Accrued Liability (1(f) - 4)		\$789,877		\$682,408
6. Funded Ratio (4 / 1(f))		63.52%		68.88%
7. Net Employer Normal Cost				
(a) Normal Cost		\$61,339		\$60,571
(b) Administrative Expenses		\$405		\$540
(c) Gross Normal Cost (a + b)		\$61,744		\$61,111
(d) Employee Contribution Rate <sup>a</sup>		7.76%		7.71%
(e) Expected Employee Contributions		\$11,192		\$10,770
(f) Net Employer Normal Cost (c - e)		\$50,552		\$50,341
( % of Compensation)		35.04%		36.04%
8. Estimated Minimum Employer Contribution <sup>b</sup>		FYE 2018		FYE 2019
(a) Expected Payroll	_	\$144,260		\$139,689
(b) Estimated Employer Normal Cost		\$50,552		\$50,341
(c) Employer Normal Cost Rate		35.04%		36.04%
(d) Amortization of Unfunded Actuarial Liability		\$76,613		\$69,281
(e) State Insurance Premium Tax Allocation	_	\$61,773	<u> </u>	\$69,352
(f) Estimated Employer Contribution <sup>c</sup> (b + d - e)		\$65,392		\$50,341

<sup>&</sup>lt;sup>a</sup> Blended rate reflecting 7.0% for members hired before January 1, 2010, and 9.5% for members hired after January 1, 2010.

<sup>&</sup>lt;sup>c</sup> The Employer Contribution cannot be less than the Employer Normal Cost.



b Estimated Minimum Employer Contribution is based on Optional funding policy and is assumed to be made in plan year ending June 30, 2019. The actual Minimum Employer Contribution will be based on actual payroll for plan year ended June 30, 2018.

## Actuarial Valuation Results as of July 1, 2017 Schedule B: (Gain)/Loss Analysis

Experience (Gain)/Loss for Plan Year Ended June 30, 2017	
1. (a) Actuarial Accrued Liability as of 7/1/2016	\$2,165,039
(b) Normal Cost due 7/1/2016	\$61,339
(c) Interest on (a) and (b) to 6/30/2017	\$120,764
(d) Benefit Payments with interest to 6/30/2017	\$83,581
(e) Effect of Assumption Changes	\$0
(f) Expected Liability at 7/1/2017 [(a) + (b) + (c) - (d) + (e)]	\$2,263,561
(g) Actual Liability at 7/1/2017	\$2,192,953
(h) Liability (Gain)/Loss [(g) - (f)]	(\$70,608)
2. (a) Market Value of Assets as of 7/1/2016	\$1,375,162
(b) Interest on (a) to 6/30/2017	\$75,634
(c) Contributions with interest to 6/30/2017	\$165,158
(d) Benefit Payments with interest to 6/30/2017	\$83,581
(e) Expected Assets at 6/30/2017 [(a) + (b) + (c) - (d)]	\$1,532,373
(f) Actual Assets at 7/1/2017	\$1,510,545
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(g) Asset (Gain)/Loss [(e) - (f)]	\$21,828





**ACTUARIAL PROJECTIONS** 

# **Actuarial Projections Table 1: Total Assets**

Valuation						Total	Assets						
Plan	Nun	nber						Premium Tax			- Actuarial		
Year End		Pay	Assets	Benefit		Employer	Employee	Allocation	Investment	Assets	Accrued	Unfunded	Funded
30-Jun	Active	Status	(boy)	Payments	Expenses	Contributions	Contributions	Contributions	Income	(eoy)	Liability	Liability	Ratio
2017	3	6	\$1,375,162	\$81,344	\$3,600	\$92,188	\$10,603	\$57,947	\$59,589	\$1,510,545	\$2,192,953	\$682,408	69%
2018	3	6	1,510,545	103,358	540	65,392	10,770	61,773	84,004	1,628,585	2,270,177	641,592	72%
2019	3	6	1,628,585	84,490	548	50,341	11,101	69,352	90,813	1,765,155	2,372,344	607,189	74%
2020	3	6	1,765,155	86,028	555	51,856	11,438	71,094	98,381	1,911,340	2,480,467	569,127	77%
2021	3	6	1,911,340	87,550	563	53,393	11,769	72,383	106,465	2,067,237	2,594,910	527,673	80%
2022	2	6	2,067,237	94,114	570	54,915	11,367	73,664	114,926	2,227,425	2,705,543	478,118	82%
2023	2	7	2,227,425	115,478	578	52,078	9,636	76,162	123,100	2,372,345	2,789,121	416,776	85%
2024	1	7	2,372,345	136,247	585	42,933	7,992	79,156	130,296	2,495,890	2,846,131	350,241	88%
2025	1	7	2,495,890	146,928	593	34,978	7,196	81,315	136,622	2,608,480	2,890,293	281,813	90%
2026	1	7	2,608,480	155,109	599	30,919	6,649	83,279	142,520	2,716,139	2,925,000	208,861	93%
2027	1	7	2,716,139	161,331	606	28,089	6,287	85,148	148,237	2,821,964	2,952,894	130,930	96%
2028	1	7	2,821,964	166,083	612	26,173	6,058	86,968	153,919	2,928,388	2,975,884	47,496	98%
2029	1	7	2,928,388	169,822	617	24,891	5,911	47,895	158,572	2,995,217	2,995,217	0	100%
2030	1	7	2,995,217	172,631	622	23,511	5,837	0	160,832	3,012,144	3,012,144	0	100%
2031	0	7	3,012,144	180,528	627	18,640	4,608	0	161,383	3,015,621	3,015,621	0	100%
2032	0	7	3,015,621	192,038	632	11,848	2,880	0	161,032	2,998,711	2,998,711	0	100%
2033	0	7	2,998,711	197,992	636	8,439	2,026	0	159,824	2,970,372	2,970,372	0	100%
2034	0	7	2,970,372	201,800	640	6,155	1,437	0	158,084	2,933,608	2,933,608	0	100%
2035	0	7	2,933,608	203,902	643	4,661	1,048	0	155,954	2,890,726	2,890,726	0	100%
2036	0	6	2,890,726	205,033	645	3,587	767	0	153,528	2,842,931	2,842,931	0	100%
2037	0	6	2,842,931	205,476	646	2,750	549	0	150,859	2,790,967	2,790,967	0	100%
2038	0	6	2,790,967	205,311	645	2,085	375	0	147,981	2,735,452	2,735,452	0	100%



# **Actuarial Projections Table 2: Employer Contributions**

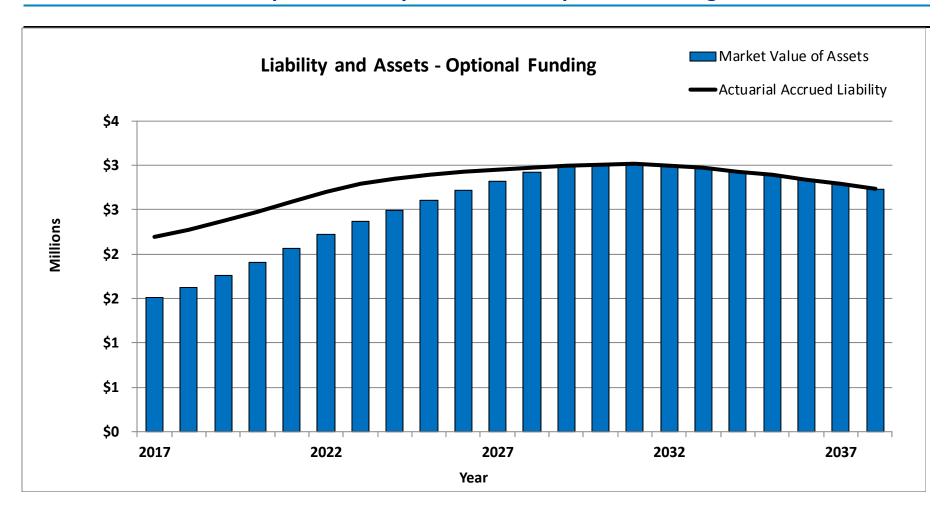
Employer Contributions									
Valuation Plan Year End 30-Jun <sup>a</sup>	Closed Group Payroll	Employee Contributions	Gross Normal Cost	Net Employer Normal Cost	Amortization of UAAL	Premium Tax Allocation Contributions	Net Employer Amortization	Expenses	Employer Contribution Closed Plan
2018	\$139,689	\$10,770	\$60,571	\$49,801	\$69,281	\$69,352	\$0	\$540	\$50,341
2019	143,914	11,101	62,409	51,308	68,514	71,094	0	548	51,856
2020	148,198	11,438	64,275	52,837	68,591	72,383	0	555	53,393
2021	152,435	11,769	66,121	54,352	68,470	73,664	0	563	54,915
2022	146,215	11,367	62,875	51,508	68,156	76,162	0	570	52,078
2023	121,007	9,636	51,991	42,355	66,956	79,156	0	578	42,933
2024	97,038	7,992	42,385	34,393	64,056	81,315	0	585	34,978
2025	85,166	7,196	37,523	30,327	60,002	83,279	0	593	30,919
2026	76,843	6,649	34,139	27,490	54,923	85,148	0	599	28,089
2027	71,161	6,287	31,855	25,568	47,618	86,968	0	606	26,173
2028	67,368	6,058	30,337	24,279	36,367	47,895	0	612	24,891
2029	64,744	5,911	29,305	23,394	17,140	0	0	617	23,511 b
2030	63,156	5,837	28,720	22,883	0	0	0	622	18,640 b
2031	49,671	4,608	22,620	18,012	0	0	0	627	11,848 b
2032	30,997	2,880	14,096	11,216	0	0	0	632	8,439 b
2033	21,537	2,026	9,829	7,803	0	0	0	636	6,155 b
2034	15,128	1,437	6,951	5,514	0	0	0	640	4,661 b
2035	11,029	1,048	5,067	4,019	0	0	0	643	3,587 b
2036	8,077	767	3,711	2,944	0	0	0	645	<b>2,750</b> b
2037	5,775	549	2,654	2,105	0	0	0	646	2,085 b
2038	3,950	375	1,815	1,440	0	0	0	645	1,630 b

<sup>&</sup>lt;sup>a</sup> Assumes employer makes contributions for the applicable valuation plan year in the following fiscal year. Assumes the Premium Tax allocation is contributed in the following fiscal year.

<sup>&</sup>lt;sup>b</sup> Amount required to remain at 100% funded.

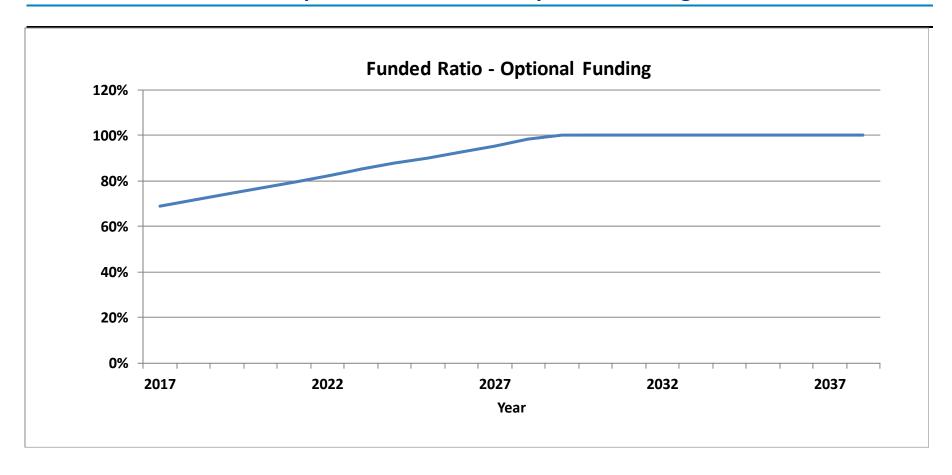


# Actuarial Projections Graph 1: Liability and Assets – Optional Funding



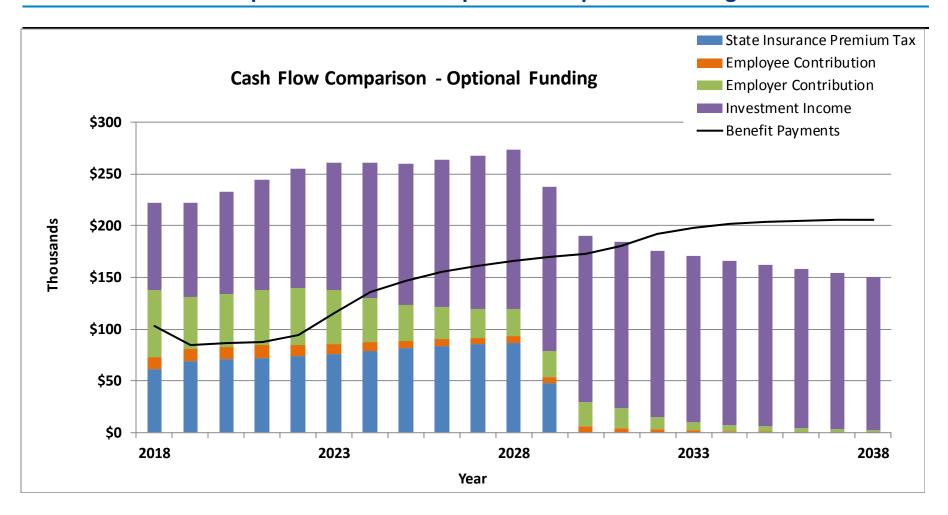


# Actuarial Projections Graph 2: Funded Ratio – Optional Funding





# Actuarial Projections Graph 3: Cash Flow Comparison – Optional Funding





## **SECTION III**

# ACTUARIALLY DETERMINED CONTRIBUTION FOR GASB STATEMENT Nos. 67 and 68 Reporting

## **Actuarially Determined Contribution for GASB Statement Nos. 67 and 68 Reporting Schedule C: Funding Progress and Employer Contributions**

Valuation Date	July 1, 2015	July 1, 2016
Valuation Interest Rate	5.50%	5.50%
Cost-of-Living Adjustment	2.75%	2.75%
Wage Inflation	3.75%	3.75%
Actuarial Value of Assets	Market	Market
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Remaining Amortization Period <sup>a</sup>	16 Years, Level Dollar	15 Years, Level Dollar
Schedule of Funding Progress		
Actuarial Valuation Date	July 1, 2015	July 1, 2016
1. Market Value of Assets	\$1,262,614	\$1,375,162
2. Actuarial Accrued Liability	\$2,055,736	\$2,165,039
3. Unfunded Actuarial Accrued Liability (2 - 1)	\$793,122	\$789,877
4. Funded Ratio (1/2)	61%	64%
5. Expected Payroll	\$217,646	\$144,260
6. UAAL as Percentage of Covered Payroll (3/5)	364%	548%
Schedule of Employer Contributions <sup>c</sup>	FYE 2017	FYE 2018
1. Actuarially Determined Contribution		
(a) Employer Normal Cost	\$84,221	\$50,552
(b) Amortization of Unfunded Actuarial Accrued Liability	\$73,806	\$76,613
(c) Actuarially Determined Contribution (ADC) (a + b)	\$158,027	\$127,165
2. Employer Contribution	\$92,188	\$65,392 <sup>b</sup>
3. Premium Tax Allocation	\$57,947	\$61,773
4. Percentage of ADC Contributed [ (2 + 3)/1(c)]	95%	100%

<sup>&</sup>lt;sup>a</sup> Suggested amortization policy to comply with GASB Statement Nos. 67 and 68 Standards.



<sup>&</sup>lt;sup>b</sup> Estimated employer contribution for fiscal year end June 30, 2018. Employer Contribution cannot be less than net Employer Normal Cost.

 $<sup>^{\</sup>rm c}$  Satisfies the Actuarially Determined Contribution as defined by GASB Statement Nos. 67 and 68.



ACTUARIAL VALUATION DATA AS OF JULY 1, 2017

# Valuation Data as of July 1, 2017 Schedule D: Reconciliation of Assets

Plan Year Ending	June 30, 2016	June 30, 2017
A. Market Value of Assets Beginning of Year	\$1,262,614	\$1,375,162
Adjustment to Market Value of Assets at Beginning of Year	\$0	\$0
Market Value of Assets Beginning of Year	\$1,262,614	\$1,375,162
1. Revenue During Fiscal Year		
(a) Employee Contribution (b) Governmental Contribution	\$14,885	\$10,603
(i) From Local Government	\$70,895	\$92,188
(ii) From State Government	\$54,118	\$57,947
(iii) Reallocation from State Government	\$0	\$0
(iv) Total	\$125,013	\$150,135
(c) Earnings on Investments		
(i) Net Appreciation/(Depreciation)	\$46,307	\$59,584
(ii) Bond Interest	\$0	\$0
(iii) Dividends	\$0	\$0
(iv) Net Realized Gain (Loss) on Sale/Exchange	\$0	\$0
(v) Other	\$1,358	\$5
(vi) Less Investment Expense	\$0	\$0
(vii) Total	\$47,665	\$59,589
(d) Other Revenue	\$0	\$0
(e) Receivable Investment Income/(Expense)	\$0	\$0
(f) Receivable Contribution <sup>a</sup>		
(i) From Employee Contributions	\$0	\$0
(ii) From Local Government	\$0	\$0
(iii) From State Government	\$0	\$0
(iv) Total	\$0	\$0
(g) Total Revenue (sum of (a) through (f))	\$187,563	\$220,327
2. Expenditures During Fiscal Year		
(a) Benefits Paid	\$62,799	\$81,344
(b) Withdrawals	\$9,516	\$0
(c) Administrative Expenses	\$2,700	\$3,600
(d) Payable Benefits and Withdrawals	\$0	\$0
(e) Payable Administrative Expenses	\$0	\$0
(f) Total Expenditures (sum of (a) through (e))	\$75,015	\$84,944
B. Market Value of Assets End of Year		
[A + 1(g) - 2(f)]	\$1,375,162	\$1,510,545
C. Approximate Return on Assets	3.55%	3.96%

<sup>&</sup>lt;sup>a</sup> Receivable contributions for each respective plan year ending.



# Valuation Data as of July 1, 2017 Schedule E: Assets Held by Category

Dian Voor Ending	luno 20, 2010		luna 20 2017	
Plan Year Ending	June 30, 2016		June 30, 2017	
1. Cash and Short-term Investments	\$62,547	5%	\$138,107	9%
2. Government Securities				
(a) US Treasury Bills, Notes and Bonds	\$4,332		\$7,476	
(b) US State and Local Governmental Debt Securities	\$0		\$0	
(c) Foreign Governmental Debt Securities	\$0		\$0	
(d) Other	\$0		\$0	
(e) Total Government Securities (sum of (a) through (d) )	\$4,332	0%	\$7,476	1%
3. Corporate Fixed Income				
(a) US Bonds	\$305,735		\$337,569	
(b) US Mortgage or other Asset Backed Securities	\$0		\$0	
(c) US Mutual Fund Shares (Bonds)	\$0		\$0	
(d) US Exchange Traded Funds (Bonds)	\$0		\$0	
(e) International Bonds	\$0		\$451,109	
(f) International Mutual Fund Shares (Bonds)	\$475,860		\$0	
(g) International Exchange Traded Funds (Bonds)	\$0		\$0	
(h) Total Corporate Fixed Income (sum of (a) through (g) )	\$781,595	57%	\$788,678	52%
4. Corporate Equity				
(a) US Equity	\$520,167		\$569,524	
(b) US Mutual Fund Shares (Equity)	\$6,521		\$6,760	
(c) US Exchange Traded Funds (Equity)	\$0		\$0	
(d) International Equity	\$0		\$0	
(e) International Mutual Fund Shares (Equity)	\$0		\$0	
(f) International Exchange Traded Funds (Equity)	\$0		\$0	
(g) Total Corporate Equity (sum of (a) through (f) )	\$526,688	38%	\$576,284	38%
5. Alternative Investments				
(a) Real Estate Investment Trust	\$0		\$0	
(b) Private Equity Fund	\$0		\$0	
(c) Hedge Funds	\$0		\$0	
(d) Other Alternative Investments	\$0		\$0	
(e) Total Alternative Investments (sum of (a) through (d) )	\$0	0%	\$0	0%
6. Other	\$0	0%	\$0	0%
7. Receivable Contributions	\$0			
(a) From Employee Contributions	, \$0		\$0	
(b) From Local Government	\$0		\$0	
(c) From State Government	\$0		\$0	
(d) Total Receivable Contributions (sum of (a) through (c) )	\$0	0%	\$0	0%
8. Accruals				
(a) Receivable (other than State and Local Contributions)	\$0		\$0	
(b) Less Payable	\$0		\$0	
(c) Total	\$0	0%	\$0	0%
Market Value of Assets End of Year	\$1,375,162		\$1,510,545	
[ sum of (1) through (8) ]	+ -, -, -, -,		Ţ-,J20,5 .3	



# Valuation Data as of July 1, 2017 Schedule F: Summary of Participant Activity

	Actives	Retirees	Disabled	Deferred Vested	Spouses and Beneficiaries	Totals
Total Participants July 1, 2016:	3	1	2	0	3	9
New Actives:						0
Returned to Actives Status:						0
Data Corrections/Other Changes:						0
Vested Terminations:						0
Non-Vested Terminations:						0
Disabled:						0
Retirements:						0
Deaths with Beneficiary:						0
Deaths w/o Beneficiary:						0
Expired Annuity or Stop Payment:						0
Net Changes:	0	0	0	0	0	0
Total Participants June 30, 2017:	3	1	2	0	3	9



# Valuation Data as of July 1, 2017 Schedule G: Distribution of Active Employees by Age and Length of Service

Attained			Ye	ars of Servic	e to Valua	tion Date					٧	aluation
Age	Less than 1	1-4	5-9	10-14	15-19	20-24	25-29	30-34	Over 35	Totals	1	Payroll <sup>a</sup>
Under 20											\$	0
20-24											\$	0
25-29											\$	0
30-34											\$	0
35-39			1							1	\$	38,943
40-44						1				1	\$	56,951
45-49					1					1	\$	41,674
50-54											\$	0
55-59											\$	0
60-64											\$	0
65-69											\$	0
Over 70											\$	0
Totals	0	0	1	0	1	1	0	0	0	3	\$	137,568
		Averages										
		Age:		42.3	years							
		Service:			years							
		Annual Pa	ıy:	\$45,856								
				, ,								

<sup>&</sup>lt;sup>a</sup>Based on payroll at beginning of plan year.



### Valuation Data as of July 1, 2017 Schedule H: Participants Summary

Active Participants	July 1, 2016	July 1, 2017	
Number of Actives	3	3	
Total Annual Pay <sup>a</sup>	\$142,248	\$137,568	
Average Age	41.3	42.3	
Average Service	13.0	14.0	

Inactive Participants	J	uly 1, 2016	July 1, 2017 <sup>b</sup>		
Туре	No.	Annual Benefit	No.	Annual Benefit	
Retirees	1	\$19,016	1	\$19,211	
Survivors	3	\$24,951	3	\$25,275	
Disabled Members	2	\$37,375	2	\$37,540	
Deferred Vested Members	0	\$0	0	\$0	

<sup>\*</sup>Data provided includes 1 non-vested member with an accumulated contributions balance of \$20,419.





**ACTUARIAL ASSUMPTIONS AND METHODS** 

# Actuarial Assumptions and Methods Used in the Valuation as of July 1, 2017

#### **Discount Rate**

The following table outlines the factors used to determine the discount rate:

Funded Ratio as of Valuation Date <sup>1</sup>	Liquidity Ratio <sup>2</sup>	Equity Exposure <sup>3</sup>	Projected Funded Ratio after 15 Years <sup>1</sup>	Discount Rate
60% or more	10	50% or more	70% or more	6.5%
40% or more	8	40% or more	60% or more	6.0%
30% or more	6	30% or more	50% or more	5.5%
15% or more	4	n/a	40% or more	5.0%
Less than 15%	n/a	n/a	15% or more	4.5%
Less than 15%	n/a	n/a	Less than 15%	4.0%

<sup>&</sup>lt;sup>1</sup>Funded ratios based on a 6.0% investment return assumption for plans using an actuarially sound policy (standard or optional) and a 5.5% investment return assumption for other plans (alternative or conservation).

<sup>&</sup>lt;sup>3</sup>Based on investment policy.

As of June 30, 2017				
Assets	\$1,510,545			
Liabilities using a 6.00% discount rate	\$2,051,083			
Funded Ratio	74%			
Expected Benefit Payments	\$103,358			
Liquidity Ratio	14.61			
Equity Exposure	38%			
Projected Funded Ratio after 15 years	100%			

Discount Rate	5.50%



<sup>&</sup>lt;sup>2</sup>Liquidity ratio equals assets as of the actuarial valuation date divided by expected benefit payments for the year.

#### The premium tax allocation is projected using the following methodology:

- (1) The Base Allocation for all Pension and Relief Funds is a fixed amount equal to \$8,709,689 in all future years. This amount is allocated to each individual Pension and Relief Fund in proportion to the number of eligible members, which includes active members covered in either the Pension and Relief Fund or the statewide plan, Municipal Police Officers and Firefighters Retirement System ("MPFRS").
- (2) The Excess Allocation is equal to the excess of the current year premium tax assigned to all Pension and Relief Funds over the total Base Allocation. This amount is allocated to each individual Pension and Relief Fund in proportion to the number of eligible active and retired members covered in either the Pension and Relief Fund or the MPFRS.
- (3) We have assumed all Pension and Relief Funds will make the minimum statutory contribution requirement and will receive 100% of both the Base Allocation and the Excess Allocation assigned to the individual plan. Consequently, the projections do not include any reallocation of Expired Premium Tax Allocation for plan years beginning on and after July 1, 2019.
- (4) The total available premium tax allocation, net of expenses, as of September 1, 2018, includes a Base Allocation of \$8,709,689, an Excess Allocation of \$9,570,473, and an Expired Premium Tax Allocation of \$237,031.
- (5) For the plan year ending June 30, 2018, all Pension and Relief Funds reported a total of 1,717 eligible active members and 2,165 eligible retired members. The City of Grafton Policemen's Pension and Relief Fund reported 7 eligible active members and 6 eligible retired members, based on the average number of plan participants for the 12-month period ending June 30, 2018. The Fund is eligible to receive a premium tax allocation of \$69,352 for the fiscal year ending June 30, 2019.
- (6) The total premium tax allocation was assumed to increase by 2.75% in calendar years ending on and after 2019.



General Inflation	2.75%		
20			
Expected Salary Increase	General Inflation: 2.75% <i>plus</i>		
	Wage Inflation increment: 1.00% plus		
Service-based Increase:	Years of     Increase       1     20.00%       2     6.50%       3     3.50%       4     2.75%       5-9     2.50%       10-29     2.00%       30-34     1.25%       after 34 years of service     0.00%		
Post-retirement COLA	2.75% on first \$15,000 of Annual Benefit and on the accumulated supplemental pension amounts for prior years. Assumed to be payable to all members receiving payments.		
Increase in State Insurance Premium Tax Allocation	2.75% on and after year 1		
Cost Method	Entry-Age-Normal, Level-Percentage-of-Pay		
Amortization Policies:			
Alternative Plans and former Alternative Plans that selected the Conservation Policy	For GASB 67/68 Accounting: 30 – Year Closed Level-Percentage-of-Pay Amortization (from July 1, 2010 – 23 years remaining as of July 1, 2017).		
Standard Plans and former Standard Plans that selected the Optional Policy	For funding and GASB 67/68 Accounting: 40-Year Closed Level-Dollar Amortization (from July 1, 1991 – 14 years remaining as of July 1, 2017)		
Former Alternative Plans that selected the Optional Policy	For funding: 40-Year Closed Level-Dollar Amortization (from January 1, 2010 – 32.5 years remaining as of July 1, 2017). For GASB 67/68 Accounting: 30-Year Closed Level-Percentage-of-Pay Amortization (from July 1, 2010 – 23 years remaining as of July 1, 2017)		



Asset Method	Market Value		
Turnover	Sample Rates –         Age       Rates         25       9%         35       4%         45       2%         50       0%		
Retirement	Age Rates <sup>a</sup> 50 45% 51-55 30% 56-59 35% 60 100% a Terminated vested participants are assumed to retire at age 50.		
Mortality	Active: RP-2014 Blue Collar Healthy Employee <sup>b</sup> Post-Retirement: RP-2014 Blue Collar Healthy Annuitant  Disabled: RP-2014 Blue Collar Healthy Annuitant set forward four years  Tables above incorporate generational mortality improvement using MP-2014 2-dimensional mortality improvement scales.  bassumes 10% of deaths are duty-related and 90% are non-duty related.		
Disability	Sample Rates –  Age Rates <sup>c</sup> 30 0.22%  40 0.50%  50 0.79% <sup>c</sup> Assumes 60% duty related and 40% non-duty related.  Also assumes 10% of non-duty disabled members receive a 20% reduction in benefits due to gainful employment.		
Percent Married	90%		
Spouse Age	Females three years younger than males		



Administrative Expenses	The sponsor did not appear to provide separate
	investment and administrative expenses. Plan
	year 2018 administrative expenses assumed to be
	equal to 15% of all reported 2017 expenses.
	Future expenses assumed to increase by the
	general inflation assumption.
Refunds Paid	Assumes non-vested inactive members as of July
	1, 2017, with accumulated member contribution
	balances will receive a refund of their
	contributions during plan year end June 30, 2018.
Data Adjustments and Assumptions	None
Child Beneficiaries	Future survivor widow benefits are loaded by 12%
Cilia Beneficiaries	to estimate impact of benefits provided to
	survivor children.
	The load assumes 90% of members are married
	with two children at time of death, and benefits
	for each child are paid for approximately eight
	years.
General Projection Methodology	Closed group projections assume:
	(i) Salaries will increase and members will
	decrement as specified in the actuarial
	assumption section.
	(ii) Assets grow at the assumed rate of return.
	(iii) The sponsor makes the statutory required
	contribution on a timely basis.
	(iv) Non-vested members with accumulated
	plan balances as of July 1, 2017, will
	receive a refund during plan year end June
	30, 2018.
Decrement Timing	Mid-Year





**SUMMARY OF PRINCIPAL PLAN PROVISIONS** 

### **Summary of Principal Plan Provisions**

**Employee Eligibility** — All compensated employees of the Police Department hired before March 6, 2012, are eligible to participate in the Policemen's Pension and Relief Fund.

**Average Annual Compensation** — The average of any three 12-consecutive-month periods of employment which produces the highest average annual compensation.

Each 12-consecutive-month annual compensation is limited to 120% of the *Average Adjusted Salary* received by the member in the two consecutive 12-consecutive-month periods immediately preceding the 12-consecutive-month period used in determining benefits.

The Average Adjusted Salary is base salary (exclusive of all overtime and other pay) of the year used in determining benefits multiplied by the ratio of total salary (includes all overtime and other pay) to base salary from the respective preceding 12-consecutive-month period.

**Determining Years of Service Credit (**Credited Service**)** — The number of years that the member has contributed to the employees retirement and benefit fund.

*Prior Military Service* — A city may provide that members who have been honorably discharged from the military shall receive up to two years prior service credit for military service prior to their employment with the city.

Current Military Service — Any current member who has been on qualified military service in the armed forces of the United States with an honorable discharge may, within six months from his or her date of discharge, be given credit for continuous service in the paid police or fire department.

Any member who has served in active duty with the armed forces of the United States, whether prior to or subsequent to becoming a member of a paid police or fire department, shall receive one additional percent for each year so served in active military duty, up to a maximum of four additional percent.

Absence from the service because of sickness or injury for a period of two years or less shall not be construed as time out of service.

**Contributions** — Participating employees contribute 7.0% of compensation. Participating employees hired on or after January 1, 2010, contribute 9.5% of pay. The municipality has elected to contribute the minimum employer contribution under the Optional funding policy.

**Normal Retirement** — Members are eligible at the earlier of age 50 with 20 years of credited service or age 65.

**Benefit Commencement** — Annual retirement pension benefits commence upon retirement or upon the member attaining age fifty, whichever is later, payable in 12 monthly installments.



### **Summary of Principal Plan Provisions (Continued)**

**Accrued Benefit** — The annual retirement benefit equals 60% of average annual compensation, not less than \$6,000, plus an additional percentage of average annual compensation for service over 20 years equal to 2% for each year of service between 20 and 25 and 1% for each year of service between 25 and 30 years. Employees serving in the military are eligible for an additional 1% of average annual compensation for each year of military service up to four years. The maximum benefit is limited to 75% of average annual compensation. Benefits continue for life.

**Disability Retirement** — Members are eligible after earning five years of service. No service requirement if disability is service related.

The monthly disability benefit equals the greater of 60% of monthly salary at disability or \$500. Employees serving in the military are eligible for an additional benefit of 1% of monthly salary at disability for each year of military service up to four years. Disability benefits, when aggregated with monthly state workers compensation benefits, shall not exceed 100% of the member's monthly compensation at the time of disability. Benefits continue for life or until recovery.

**Death Benefits** — Members are eligible after earning five years of service. No service requirement if death is service related. Retirees and terminated vested participants are also eligible.

The benefit is equal to 60% of the participant's benefit, but not less than \$300 per month, payable to the spouse until death or remarriage. Other dependents (children, parents, brothers and sisters) are also eligible for death benefits. To each dependent child, 20 percent of the participant's benefit until the child attains 18 or marries; to each dependent orphaned child, 25 percent of the participant's benefit until the child attains 18 or marries; to each dependent parent, 10 percent of the participant's benefit for life, and to each dependent brother or sister, the sum of 50 dollars per month (but a total not to exceed \$100 per month) until such individual attains the age of 18 years or marries.

In no case shall the payments to the surviving spouse and children be reduced below 65 percent of the total amount paid to all dependents.

**Supplemental Pension Benefits** — All retirees, surviving beneficiaries and disability pensioners are eligible for automatic cost-of-living benefits commencing on the first day of July following two years of retirement. The benefits equal the percentage increase in the Consumer Price Index, limited to 4% (2% for some disability retirees), multiplied by the sum of the allowable amount which is the first \$15,000 of the total annual benefits paid and the accumulated supplemental pension amounts for prior years.

**Termination Benefits** — Any member who terminates employment prior to retirement will be entitled to a refund of contributions without interest.

**Refunds** — Any member who terminates from their department without receiving a retirement pension shall be refunded all deductions made from his salary, without interest.

